

# A Watershed Approach to Flooding



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# As you all know.....

- Liquid water moves downwards, into the ground or downslope.
- If water moves more slowly than it is supplied, it ponds (floods).
- Downward moving water can be impeded by an impervious surface (such as a concrete parking lot, a compacted soil, or the water table) or by a channel or pipe that can't fully convey it. (The rate that water moves in a channel or a pipe depends primarily on its size, slope, and internal roughness.)

# Summary

- Flooding in Wisconsin is increasing because of climate change (**increases in the magnitude and frequency of heavy rainfalls**) and land development (**impervious surfaces**).
- We urgently need to ensure that new development does not continue to increase flood risk.
- And we also need to retrofit stormwater management practices in existing developed areas.

# Summary (cont'd)

- We need to make sure that stormwater mitigation practices are not inadvertently increasing flood risk, both locally and downstream.
- ***Soil enhancement*** and use of appropriate ***vegetation*** are two strategies that can be more effectively used to manage stormwater in Wisconsin.

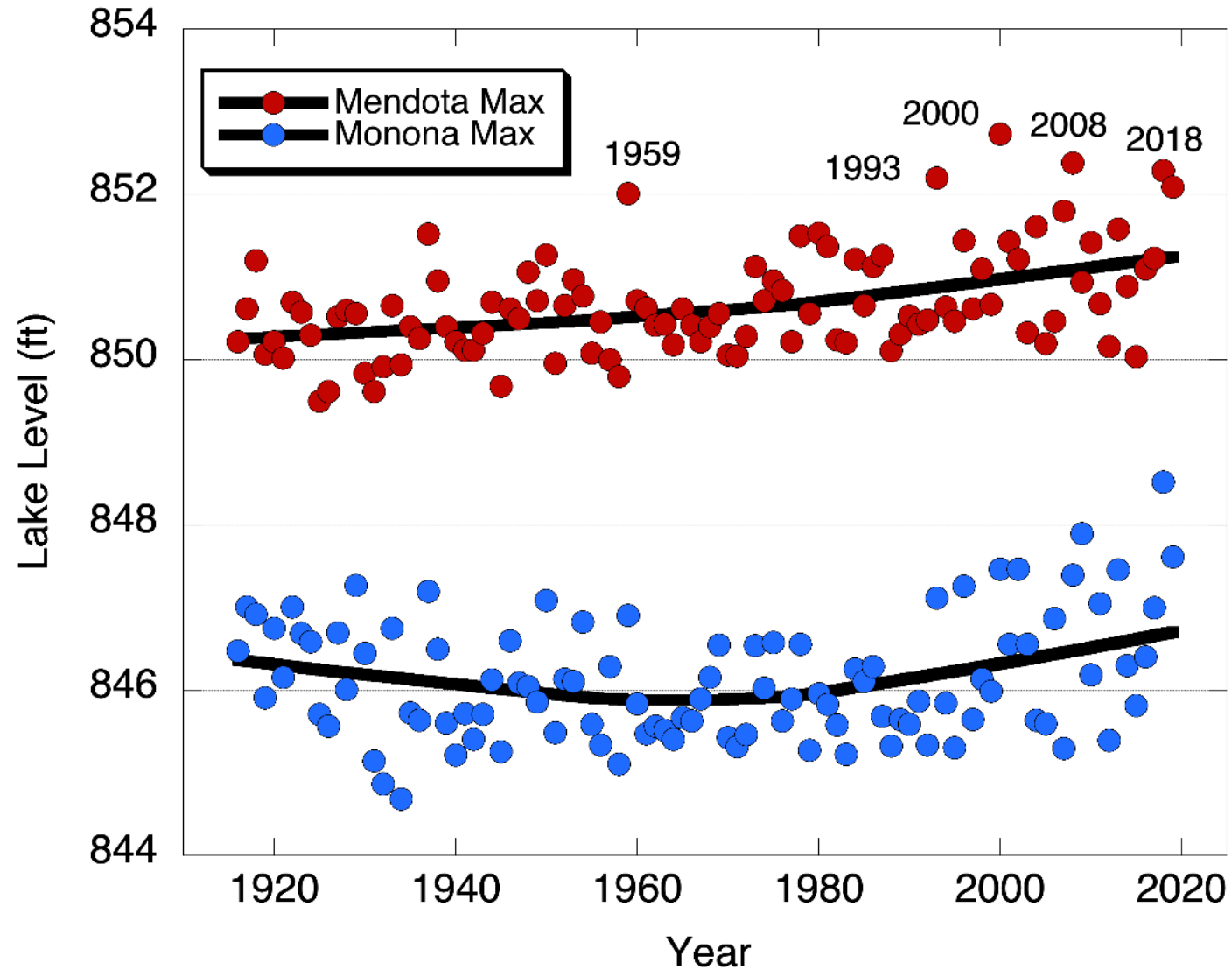
# Common Types of Flooding

- Lake flooding
  - Many lakes drain slowly. So flooding is commonly due to the ***amount of runoff***, rather than the rate. **Is your lake vulnerable to the amount of runoff?**
- Stream flooding.
  - Due to both the peak rate and amount of runoff.

# Common Types of Flooding

- Local flooding in developed areas caused by
  - extreme rainfall events that exceed the capacity of drainage systems (which may be reduced by high lake levels)
  - rising groundwater levels (an emerging problem)

# Annual Maximum Levels- Lake Mendota and Lake Monona



# Landuse Change

- Urbanization significantly increases runoff amounts and runoff rates, increasing the risk of lake and stream flooding.
- The main factors are impervious surfaces, compacted soils, and expedited drainage.

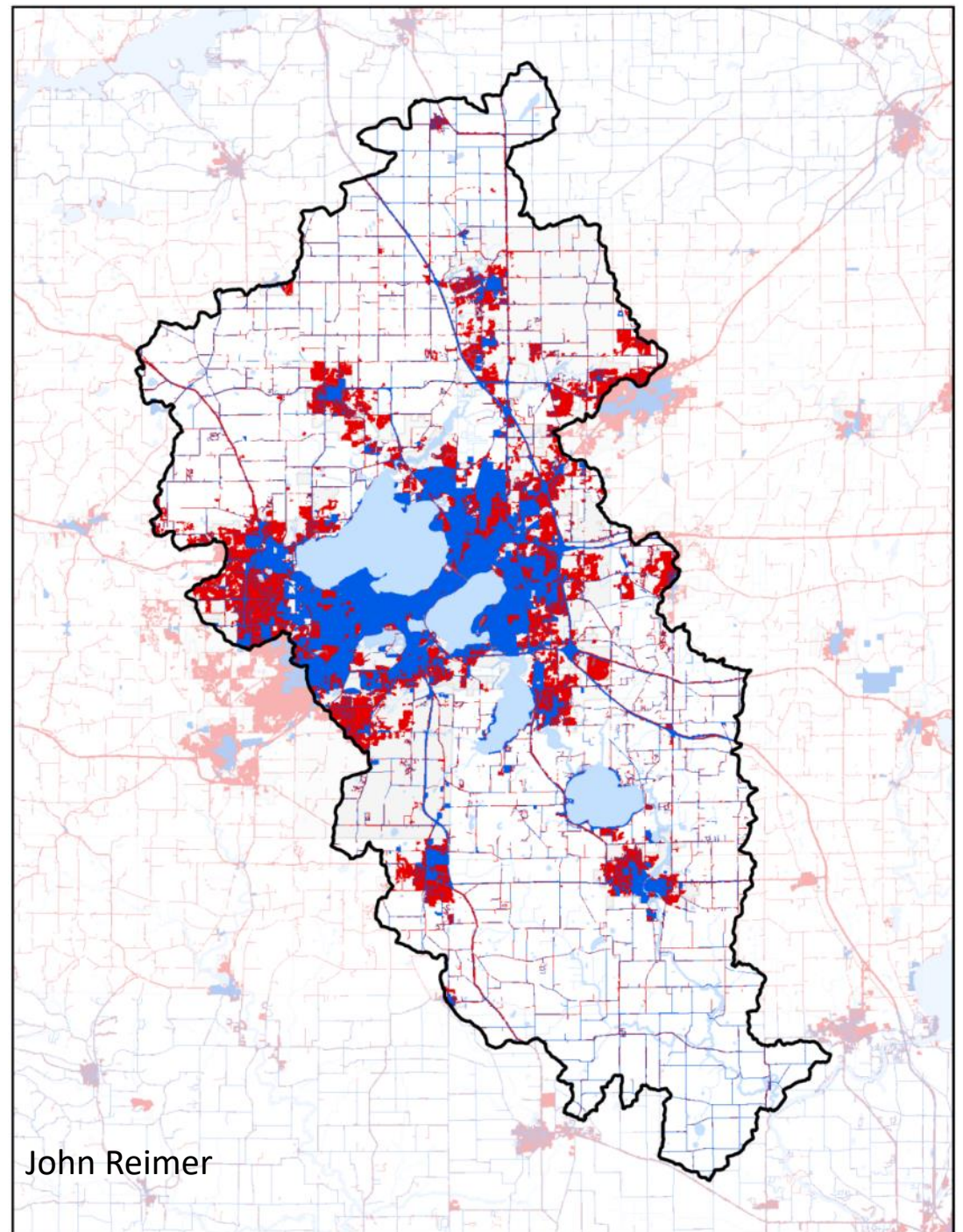


# Urban Development

## Yahara Lakes Watershed

In **2017** (red & blue) there was about **twice** as much development as there was in **1970** (blue).

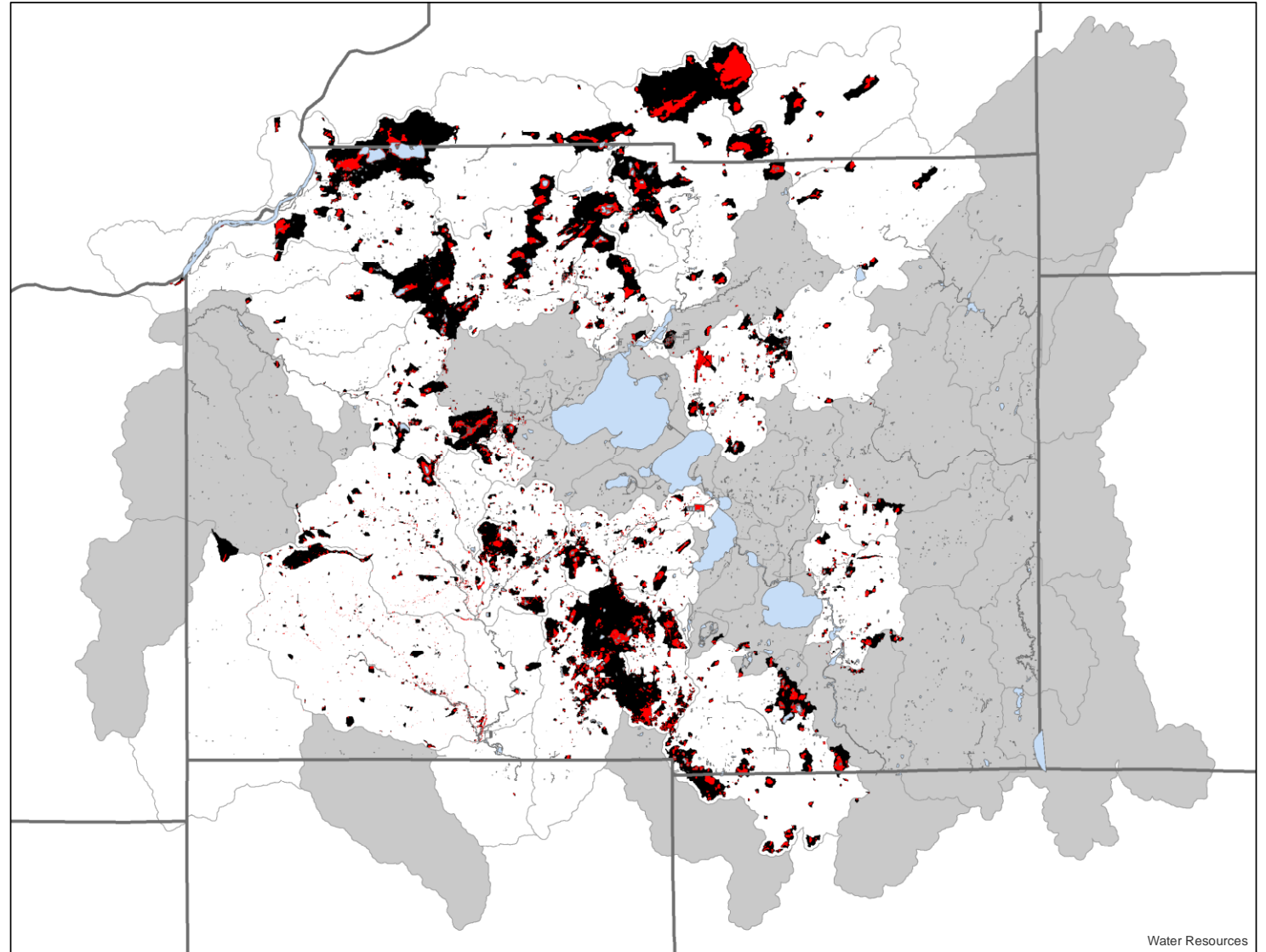
Note that **most** of the watershed is not yet developed!



# Internally Drained Areas in Dane County

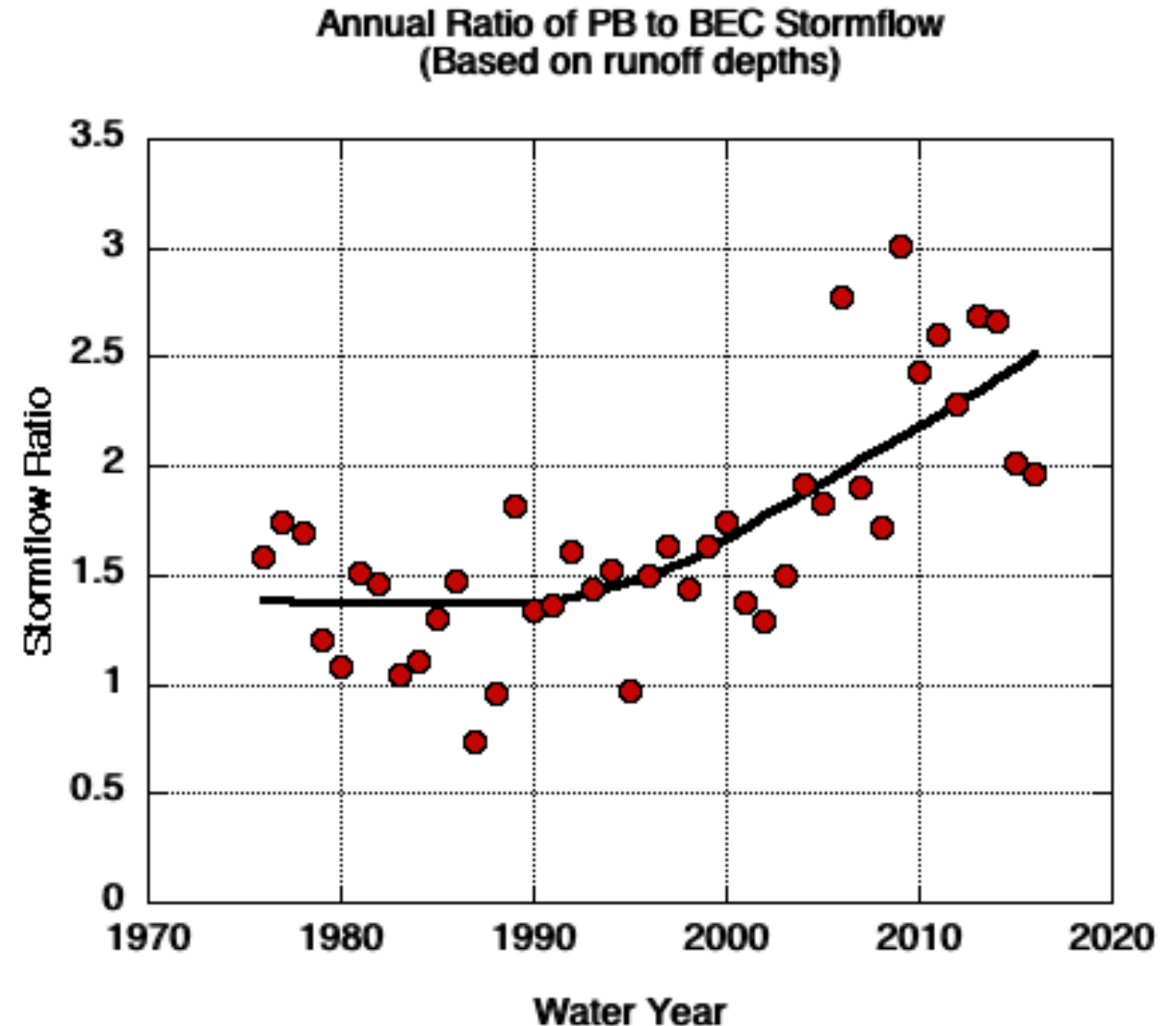
Internally drained areas do not naturally flow into streams, but instead lose water by evaporation and seepage.

Depressions are red; black areas drain to the depressions.



# Ratio of the *Annual Stormflow* of Pheasant Branch Creek to that of Black Earth Creek

Increase in flow of Pheasant Branch Creek is due to urbanization and drainage of a large internally drained area.





# Runoff Volume Control Regulations

***Runoff volume controls*** were established through Wisconsin in response to new ***WI DNR*** regulations in 2002.

The ***primary*** purpose of these regulations was to reduce ***channel erosion***.



# Limitations of the Wisconsin Stormwater Ordinance

- The WDNR stayon requirement allows a 10% decrease in the water that does not runoff (“stayon”).
- Because pre-development stayon is typically large, this 10% decrease results in significant increases in the amount of runoff, and therefore increases the risk of lake flooding.

# Limitations of the Wisconsin Stormwater Ordinance

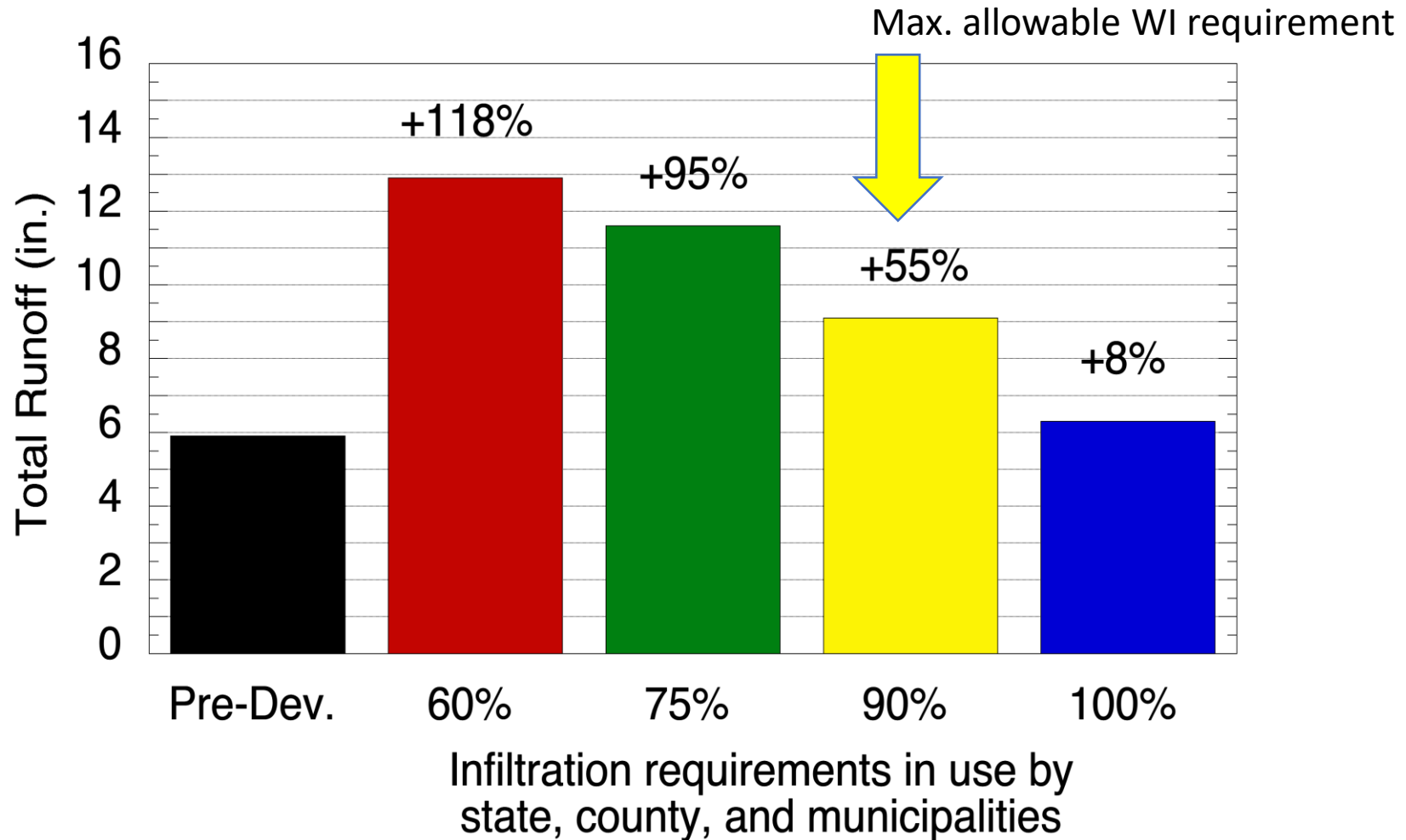
- A recent Dane County committee recommended 100% control of the *pre-development* storm amount.
- However, the legislature subsequently prohibited any local government from increasing the storm requirement above the DNR limit, *even though the later was only intended to address stream erosion.*

# Modelled Increase in Runoff for Various Levels of Control Based on Transposed 2008 Storm

Assumes a B-soil  
and Upper  
Yahara rainfall.

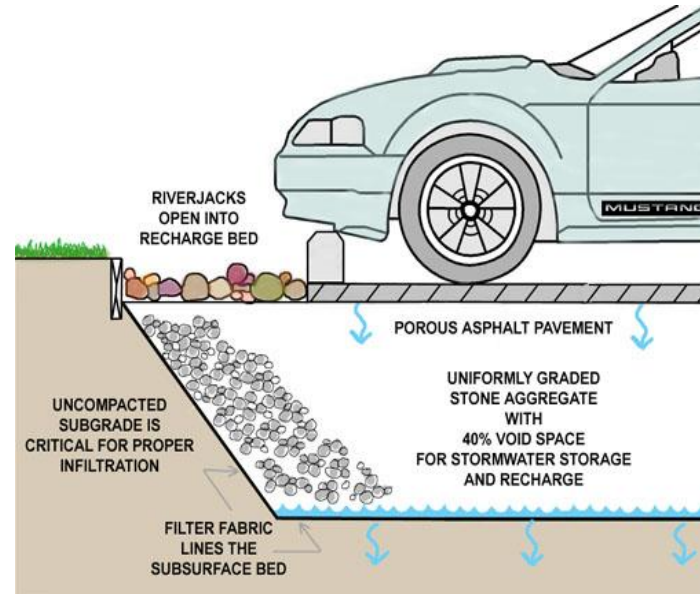
**The maximum  
allowable WI  
requirement is  
90%.**

Plot by Nick Hayden.





# Common Volume Control Strategies





# Subsoiling

- Runoff volumes can also be controlled by subsoiling, a method of restoring soil permeability by ***deep tilling*** ***chisel plowing***, and ***adding compost***
- It is most effective when used on flowpaths, such as a grassed swale or the path of water from a downspout to a street.

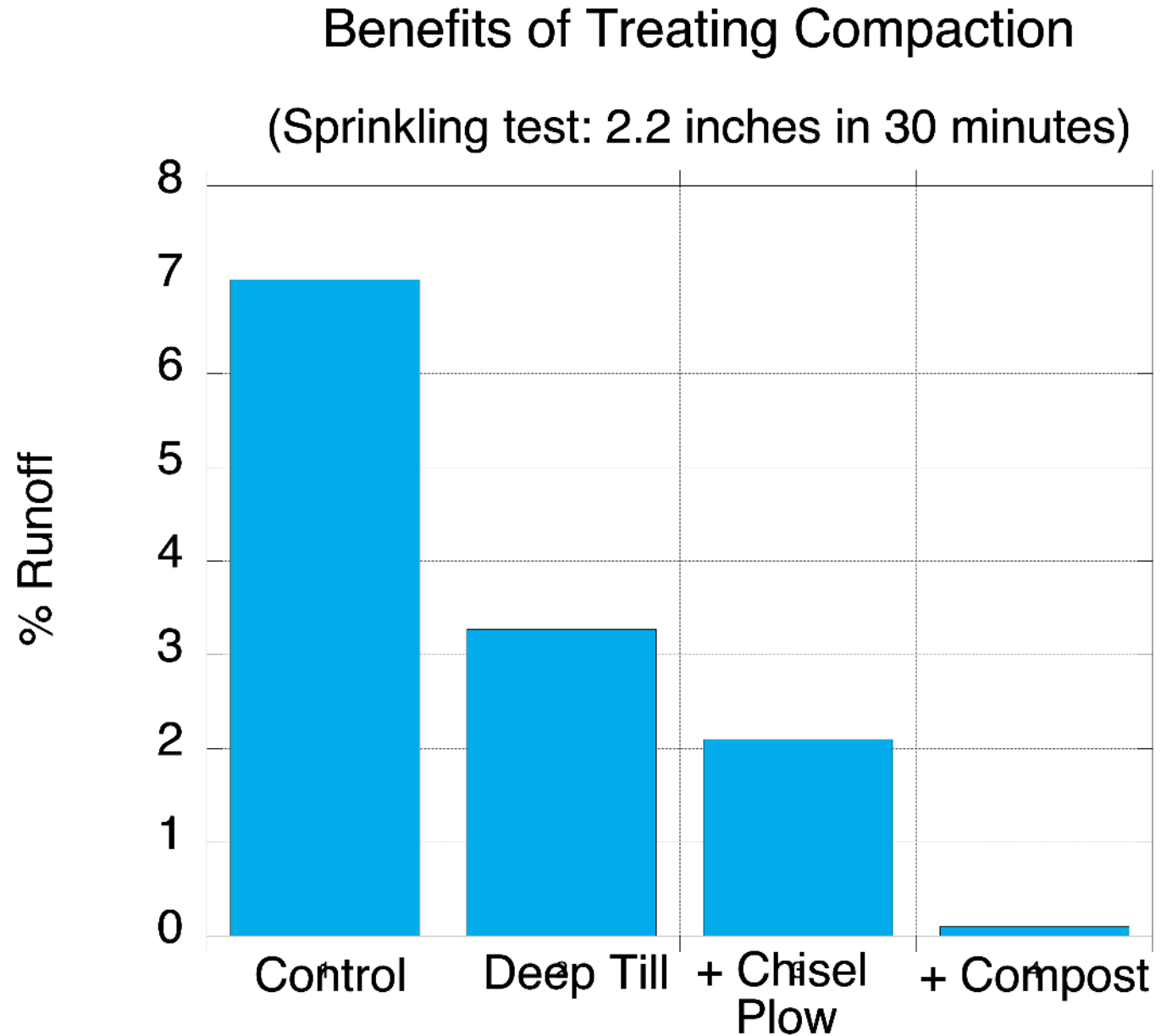
# Balusek's Experimental Design



This plot shows the reduction in surface runoff from different approaches to treating compaction.

The control plot in this study was a sod lawn.

(Results obtained by Jeremy Balousek.)





# Demonstration of Subsoiling in Maryland



# Runoff Volume Trading

- To improve the efficiency of a 100% volume control ordinance, the stormwater committee recommended “runoff volume trading.”
- This would allow a new development to meet all or part of its volume control requirements by contributing financially to an efficient volume control practice elsewhere in the watershed.

# Runoff Volume Trading

Analogous to existing “*pollution-trading*” systems-

- U.S. regulation of pollutants that cause *acid deposition* (e.g., sulfur and nitrogen oxides)
- *Wetland* “banking”
- WI regulation of *Biological Oxygen Demand* in the Wisconsin and Fox Rivers
- *Phosphorus* management under the ongoing adaptive management program in Dane Co.

# Flooding Interrelationships

- High lake levels can cause flooding by raising water levels in adjacent groundwater.
- Fixing local flooding can increase flooding downstream. The water must go somewhere!
- The use of infiltration practices can potentially contribute to groundwater flooding in some locations.
- **Infiltration practices near volume-sensitive lakes likely provide no volume-control, although they do improve water quality.**

# Groundwater Flooding

- Typically occurs in areas that are low compared to surrounding lands and have shallow impediments to the downward flow of water.
- Most common in internally drained areas; but can occur elsewhere.



# Groundwater Flooding

- We typically discover these areas *after* a problem occurs.
- We need a program to identify where groundwater flooding is likely to occur in the future, so that we don't promote infiltration there.

# Vegetation for Stormwater Management

- In a heavily vegetated area in Wisconsin, about 2/3rds of annual precipitation evaporates or transpires.
- Most of the remaining water recharges groundwater. Only about 10% runs off the surface to lakes and streams.

# Vegetation for Stormwater Management

- In areas with high water tables, we need to aggressively use vegetation to prevent groundwater flooding.
- Tall deep-rooted plants with many small leaves generally transpire the most water. ***Willows*** and ***cottonwoods*** are a examples of trees with high ET rates and the ability to handle wet conditions.

# Summary

- Climate and landuse change are increasing flood risk.
- Our current management practices are insufficient, and in some cases increase flood risk elsewhere (e.g., risk of groundwater flooding)
- We need to take a watershed approach to manage our flood risk and improve our understanding of local conditions.

# Recommendations

- Repeal the legislative limit on volume control!
- Base design rainfall amounts on expected future increases in rainfall amounts for various recurrence intervals.

# Recommendations

- Where groundwater flooding is a potential problem, emphasize the use of ***vegetation with high transpiration rates.***
- Better coordinate stormwater management across jurisdictions.
- Take a watershed approach!

Questions?